

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L SECTION 01 OF 04 USNATO 05356

E.O. 11652: XGDS-1
TAGS: NAC, NATO, MPOL
SUBJECT: SEPARATE PUBLIC RELEASE ON LTDP

REFS: (A) USNATO 5245 (DTG 241248Z MAY 78)
(B) USNATO 5270 (DTG 241636Z MAY 78) (NOTAL)
(C) STATE 132682 (DTG 250034Z MAY 78) (NOTAL)

1. AT ITS MAY 25 MEETING, THE DRAFTING GROUP REACHED
AGREEMENT, AD REFERENDUM, ON A TEXT FOR THE SEPARATE
LTDP PUBLIC RELEASE. NEARLY ALL THE US PROPOSED
SUBSTANTIVE CHANGES (REFS B AND C) WERE ACCEPTED AND
THE REMAINDER OF THE TEXT (REF A) EMERGED VIRTUALLY
UNSCATHED. REPORTING CABLE WILL FOLLOW SEPTTEL.

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2. THE REVISED TEXT FOLLOWS IN PARA 4 BELOW. THIS
TEXT WILL BE ASSUMED TO HAVE BEEN ACCEPTED UNDER
SILENCE PROCEDURE UNLESS THERE IS ANY OBJECTION
RAISED PRIOR TO 1200 HOURS (LOCAL), MAY 29. WE
RECOMMEND ACCEPTANCE OF THE TEXT.

3. ACTION REQUESTED: WASHINGTON GUIDANCE BY

OOB, MAY 29.

4. BEGIN AD REFERENDUM TEXT OF LTDP PUBLIC RELEASE:

- .
- THE LONG-TERM DEFENSE PROGRAMME - A SUMMARY

INTRODUCTION

. 1. AT THE MEETING OF HEADS OF STATE AND GOVERNMENT HELD IN WASHINGTON ON 30TH AND 31ST MAY, THE LEADERS OF STATES PARTICIPATING IN THE INTEGRATED DEFENCE STRUCTURE OF THE ALLIANCE GAVE THEIR ENDORSEMENT TO AN ACTION PROGRAM DESIGNED TO HELP ADAPT THE DEFENCE POSTURE OF THE ALLIANCE TO THE CHALLENGES OF THE 1980S AND BEYOND.

. 2. THIS LONG-TERM DEFENCE PROGRAMME HAS BEEN DEVELOPED, IN RESPONSE TO DIRECTIVES GIVEN AT THE SUMMIT MEETING HELD IN LONDON IN MAY 1977, AS A MEANS OF STRENGTHENING THE ONGOING NATO FORCE PLANNING AND NATIONAL PROGRAMMES IN THE FACE OF THE CHALLENGE TO ALLIANCE SECURITY POSED BY THE CONTINUING MOMENTUM OF THE WARSAW PACT MILITARY BUILD-UP. THE PROGRAMME MARKS A SIGNIFICANT MILESTONE FOR NATO THROUGH ITS PROJECTION OF ALLIANCE DEFENCE PLANNING INTO A LONGER TERM FRAMEWORK AND ITS EMPHASIS ON COOPERATIVE EFFORTS TO STRENGTHEN THE DEFENCES OF THE ALLIANCE.
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THE POLITICAL AND MILITARY BACKGROUND

. 3. THE ENHANCEMENT OF NATO'S SECURITY MUST BE ASSURED NOT ONLY BY STRENGTHENING THE ALLIANCE'S DETERRENT AND DEFENCE POSTURE BUT ALSO BY CONTINUED PURSUIT OF DETENTE AND, AS A KEY PART OF THAT PROCESS, EQUITABLE AND MEANINGFUL ARMS CONTROL AND DISARMAMENT AGREEMENTS. HOWEVER, TRENDS IN THE MILITARY BALANCE, WHICH IN THE CONVENTIONAL AREA ARE MOVING STRONGLY TO NATO'S DISADVANTAGE, IF LEFT UNCHECKED, COULD UNDERMINE DETERRENCE AND STABILITY. NATO IS DETERMINED TO MEET THIS CHALLENGE BY MAINTAINING A CREDIBLE WESTERN DETERRENT AND DEFENCE POSTURE. NATO'S CAPABILITIES WILL CONTINUE TO BE DESIGNED TO SUPPORT THE FORWARD DEFENCE STRATEGY BASED ON ADEQUATE CONVENTIONAL, THEATRE NUCLEAR AND STRATEGIC NUCLEAR FORCES THROUGH THE 1980S.

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4. NATO ALSO RECOGNIZES THE CHALLENGE TO ITS COLLECTIVE DEFENCE PLANNING ARISING FROM THE FACT THAT MEMBERS OF THE ALLIANCE ARE SOVEREIGN STATES. INCREASED ALLIANCE-WIDE COORDINATION OF NATIONAL PLANNING IS REQUIRED

TO STRENGTHEN NATO'S DEFENCE CAPABILITIES BY ACHIEVING
A GREATER DEGREE OF COOPERATION AND RATIONALIZATION.

THE PROGRAMME

5. THE LONG-TERM DEFENCE PROGRAMME IS DESIGNED TO
MEET THESE CHALLENGES. IT PROVIDES FOR FORCE IMPROVEMENTS
IN CERTAIN SELECTED AREAS AND FOR A FAR GREATER DEGREE
OF ALLIANCE COOPERATION, LEADING TO AN INCREASE IN OVERALL
DEFENSIVE CAPABILITY FROM THE NATIONAL RESOURCES ALREADY

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MADE AVAILABLE OR PLANNED FOR THE ALLIANCE. FURTHER
IMPROVEMENTS ARE TO BE MADE TO THE READINESS AND COMBAT
CAPABILITIES OF NATO'S MILITARY FORCES AND IN THE
CAPABILITY TO REINFORCE THOSE FORCES. THE PROGRAMME
RECOMMENDS A SERIES OF DETAILED ACTIONS TO IMPROVE
NATO CAPABILITIES IN CERTAIN PRIORITY AREAS: READINESS;
REINFORCEMENT; RESERVE MOBILIZATION; MARITIME POSTURE;
AIR DEFENCE; COMMUNICATIONS; COMMAND AND CONTROL;
ELECTRONIC WARFARE; LOGISTICS; RATIONALIZATION; AND
THEATRE NUCLEAR FORCES. IN ALL THESE AREAS
PARTICULAR EMPHASIS WILL BE PLACED ON COOPERATION

BETWEEN MEMBER COUNTRIES.

THE ACTION AREAS

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READINESS

. 6. THE ABILITY OF WARSAW PACT FORCES TO ATTACK WITH LESS PREPARATION THAN IN THE PAST CHALLENGES NATO FORCES TO BE READY TO RESPOND RAPIDLY WITH THE MAXIMUM POSSIBLE COMBAT CAPABILITY. NATO FORCES THUS REQUIRE IMPROVEMENTS TO A WIDE-RANGE OF DEFENCE CAPABILITIES, ESPECIALLY ANTI-ARMOUR UNITS, MODERN AIR-TO-SURFACE WEAPONS, AND DEFENCE AGAINST CHEMICAL WARFARE. IN PLACE FORCES MUST BE READY WITHIN THE MINIMUM WARNING TIME. ARRANGEMENTS FOR MAXIMUM SUPPORT FROM THE CIVIL SECTOR ARE ESSENTIAL. PROGRAMMES INCLUDE INCREASES IN THE NATIONAL HOLDINGS OF TANKS, ANTI-ARMOUR WEAPONS AND MISSILES AND ARMED HELICOPTERS. IT HAS ALSO BEEN AGREED TO PURSUE COOPERATIVE OR COORDINATED DEVELOPMENT OF THE NEXT GENERATION ANTI-ARMOUR WEAPONS. A PROGRAMME FOR SUBSTANTIALLY INCREASING NATIONAL HOLDINGS OF MODERN AIR-TO-SURFACE WEAPONS WILL ALSO BE INTRODUCED, ALONG WITH THE PURSUIT OF A COMMON FAMILY OF THESE TYPES OF WEAPONS. PROTECTIVE EQUIPMENT AGAINST CHEMICAL WARFARE WILL BE PROVIDED TO MEET NATO STANDARDS. THE ABILITY OF COMBAT FORCES TO UPLOAD AMMUNITION AT SHORT NOTICE WILL BE INCREASED. IN ADDITION, A NUMBER OF NATIONS HAVE AGREED TO INCREASE THE DEGREE OF COMMITMENT OF THEIR FORCES TO NATO, WHICH WILL ENHANCE READINESS IN TIME OF CRISIS. MULTILATERAL DISCUSSIONS TO SHORTEN THE REACTION TIME OF THE 1ST NETHERLANDS CORPS ARE CONTINUING.

REINFORCEMENT

. 7. THE IMBALANCE OF CONVENTIONAL FORCES IN EUROPE IS SUCH THAT, IN PERIODS OF RISING TENSION OR CRISIS, DETERRENCE COULD BE PUT AT RISK WITHOUT A CAPABILITY FOR RAPID AND EFFECTIVE REINFORCEMENT OF ALLIED COMMAND EUROPE AS A WHOLE. IMPROVEMENTS ARE NOW NECESSARY TO
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MAKE RAPID REINFORCEMENT A REALITY. THIS INVOLVES THE COMMITMENT OF CIVIL, AIR, SEA, LAND AND NATIONAL INFRASTRUCTURE RESOURCES TO THE REINFORCEMENT TASK AND THE ESTABLISHMENT OF EFFECTIVE ARRANGEMENTS TO COORDINATE THE FLOW OF REINFORCEMENTS. AN ESSENTIAL

ELEMENT IS THE USE OF EXISTING EUROPEAN FACILITIES, WITH IMPROVEMENTS WHERE NECESSARY, TO RECEIVE AND MOVE FORWARD EXTERNAL REINFORCEMENTS WITH MINIMUM DELAY. IN ADDITION MEASURES WILL BE TAKEN TO ACCELERATE THE MOVEMENT OF SIGNIFICANT FIGHTING UNITS TO THE FORWARD AREAS IN THE CRITICAL EARLY PHASE. A MAJOR FEATURE IS THE PREPOSITIONING BY THE UNITED STATES OF THE HEAVY EQUIPMENT FOR THREE ADDITIONAL US DIVISIONS IN THE CENTRAL REGION BY 1982, RECOGNIZING THE NEED FOR EUROPEAN ALLIES TO PROVIDE THE NECESSARY SUPPORT AND OTHER FACILITIES. FOR SOME ALLIES, MODIFICATIONS TO CIVIL AIRCRAFT ARE PROPOSED TO CARRY EQUIPMENT WHICH CANNOT BE PREPOSITIONED. AS A FURTHER MEASURE, THE AMPHIBIOUS LIFT FOR THE UNITED KINGDOM/NETHERLANDS MARINE FORCE IS TO BE IMPROVED.

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RESERVE MOBILIZATION

. 8. SINCE RESERVISTS COMPRISE A SIGNIFICANT PROPORTION OF NATO'S TOTAL GROUND FORCES, TIMELY DEPLOYMENT OF RESERVE UNITS IS CRITICAL, ESPECIALLY IN ALLIED COMMAND EUROPE. IT IS THEREFORE NECESSARY TO TAKE ADDITIONAL MEASURES TO ENSURE THAT RESERVISTS AND RESERVE FORMATIONS ARE PROPERLY EQUIPPED, TRAINED AND CAPABLE OF BEING RAPIDLY DEPLOYED TO LOCATIONS WHERE THEY ARE REQUIRED. PROGRAMMES ARE DESIGNED TO BRING NATIONAL RESERVE FORCES UP TO NATO STANDARDS AND TO SEEK TO UPGRADE AND IMPROVE

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THE OPERATIONAL READINESS OF CERTAIN RESERVE UNITS. IN ADDITION A NUMBER OF EUROPEAN COUNTRIES WILL CONSIDER PROVIDING ADDITIONAL RESERVE BRIGADES OVER THE LONGER TERM. THIS WOULD INCREASE THE EFFECTIVE USE OF INDIVIDUAL RESERVISTS AND MAKE AVAILABLE ADDITIONAL COMBAT UNITS FOR INITIAL REINFORCEMENT.

MARITIME POSTURE

. 9. A NUMBER OF MARITIME PROGRAMMES HAVE BEEN AGREED UPON TO PROVIDE FOR GREATLY INCREASED CAPABILITIES IN MARITIME COMMAND, CONTROL AND COMMUNICATIONS AND FOR AIR DEFENCE OF NAVAL UNITS. THESE PROGRAMMES ALSO INCLUDE MEASURES TO ACHIEVE IMPROVED ANTI-SUBMARINE CAPABILITIES, BETTER ANTI-MISSILE SURFACE DEFENCE AND GREATER MINE WARFARE CAPABILITIES. CO-OPERATIVE OR CO-ORDINATED DEVELOPMENT OF KEY WEAPON SYSTEMS WILL BE PURSUED. IT CONFIDENTIAL

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HAS BEEN RECOGNIZED THAT THE MOST SERIOUS DEFICIENCY LAY IN SHORTAGES IN THE NUMBER OF SHIPS, SUBMARINES AND AIRCRAFT AND THAT SPECIFIC REMEDIES FOR THESE SHORTFALLS SHOULD BE SOUGHT UNDER ESTABLISHED NATO PLANNING PROCEDURES.
AIR DEFENCE

. 10. AGREEMENT HAS BEEN REACHED ON A BASIC ALLIANCE-WIDE CO-OPERATIVE PROGRAMME TO IMPROVE AIR DEFENCE CAPABILITIES, RECOGNIZING THE NEED FOR SUBSEQUENT DETAILED PLANNING AND REFINEMENT. IT INCLUDES MEASURES DESIGNED TO IMPROVE THE IDENTIFICATION OF HOSTILE AIRCRAFT AND TO ENHANCE THE CONTROL OF NATO'S OWN COMBAT AIRCRAFT. PROVISION IS TO BE MADE FOR IMPROVEMENTS TO FIGHTER AIRCRAFT ACQUISITION OF IMPROVED SURFACE-TO-AIR WEAPONRY, TO PROVIDE THE ALLIANCE WITH A SIGNIFICANTLY ENHANCED CAPABILITY FOR ENGAGING WARSAW PACT AIRCRAFT PENETRATING AT ALL LEVELS.

COMMUNICATIONS, COMMAND AND CONTROL

. 11. A NUMBER OF CO-OPERATIVE EFFORTS WERE AGREED WHICH WILL MAKE IMPORTANT CONTRIBUTIONS TO THE OVERALL CAPABILITIES OF THE ALLIANCE FOR COMMUNICATIONS, COMMAND AND CONTROL WHICH ARE ESSENTIAL TO POLITICAL CONSULTATION IN TIMES OF CRISIS AND FOR THE POLITICAL DIRECTION OF FORCES ACHIEVING A HIGH LEVEL OF INTEROPERABILITY IN

THE AREA OF TACTICAL COMMUNICATIONS. THESE INCLUDE THE IMPLEMENTATION OF THE SECOND PHASE OF THE NATO INTEGRATED COMMUNICATIONS SYSTEM, AND CO-OPERATION AND CO-ORDINATED EFFORTS IN THE FIELDS OF MARITIME COMMUNICATIONS, TACTICAL TRUNK NETWORK, SINGLE-CHANNEL RADIO ACCESS, NATO/NATIONAL AREA INTERCONNECTION, CONFIDENTIAL

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STRATEGIC AUTOMATIC DATA PROCESSING AND WAR HEADQUARTERS IMPROVEMENTS.

ELECTRONIC WARFARE

. 12. ALL NATO NATIONS HAVE AGREED THAT URGENT ACTION IS REQUIRED TO COPE WITH THIS IMPORTANT DIMENSION OF MODERN CONFLICT. PROGRAMMES PROVIDE FOR IMPORTANT IMPROVEMENTS IN NATO'S CAPABILITY TO COUNTER THE SOPHISTICATED ELECTRONIC WARFARE THREAT POSED BY THE WARSAW PACT. THEY COVER LAND, AIR AND MARITIME FORCES, TOGETHER WITH IMPROVEMENTS IN NATO'S ORGANIZATION AND PROCEDURES IN THIS FIELD, INCLUDING CLOSER CO-OPERATION IN RESEARCH AND DEVELOPMENT. RATIONALIZATION

. 13. THE OBJECTIVE IS TO ACHIEVE ECONOMIC SAVINGS AND ENHANCED MILITARY EFFICIENCY THROUGH INCREASED STANDARDIZATION AND INTEROPERABILITY. PROGRAMMES INCLUDE DEVELOPMENT OF NEW PROCEDURES FOR SYSTEMATIC LONG-RANGE ARMAMENTS PLANNING, NEW PROCEDURES FOR THE IMPROVED FORMULATION AND UTILIZATION OF STANDARDIZATION AGREEMENTS, AND CONTINUATION OF THE WORK BEING UNDERTAKEN BY THE CONFERENCE OF NATIONAL ARMAMENT DIRECTORS IN THE FIELD OF INTELLECTUAL PROPERTY RIGHTS. IN THE DEVELOPMENT AND ACQUISITION OF THE EQUIPMENT RECOMMENDED IN THE LONG-TERM DEFENCE PROGRAMME, CO-OPERATIVE PROGRAMMES WILL BE PURSUED TO THE GREATEST EXTENT POSSIBLE. NATIONS HAVE ALSO ENDORSED THE NEED FOR THE TRANSFER OF TECHNOLOGY BETWEEN MEMBER COUNTRIES WHERE SUCH TRANSFERS CONTRIBUTE TO THE FURTHERANCE OF STANDARDIZATION/INTEROPERABILITY OF NATO DEFENCE EQUIPMENT.

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LOGISTICS

. 14. POLICY AND ORGANIZATIONAL IMPROVEMENTS HAVE BEEN AGREED TO HARMONIZE AND CO-ORDINATE ARRANGEMENTS IN THE REAR AREAS AND THEREBY IMPROVE THE LOGISTIC SUPPORT OF COMBAT FORCES. THE LOGISTICS SUPPORT RESPONSIBILITIES BETWEEN NATO COMMANDERS AND MEMBER NATIONS WILL BE MORE CLEARLY DEFINED AND IMPROVED LOGISTICS STRUCTURES PROVIDED WITHIN NATO MILITARY COMMANDS. A LOGISTICS MASTER PLANNING SYSTEM IS TO BE DEVELOPED TO PROVIDE FOR BETTER PLANNING AND MANAGEMENT OF NATO LOGISTICS FUNCTIONS. THERE ARE ALSO TO BE INCREASED WAR RESERVE STOCKS, AND WAYS ARE BEING SOUGHT TO IMPROVE FLEXIBILITY IN THE USE OF AMMUNITION
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STOCKS IN WAR AND TO BUILD-UP STOCKS OF PRIMARY FUELS WITH IMPROVED STORAGE FACILITIES.
THEATRE NUCLEAR MODERNIZATION

. 15. MEASURES ARE BEING DEVELOPED TO ENSURE THAT NATO'S THEATRE NUCLEAR FORCES CONTINUE TO PLAY THEIR ESSENTIAL ROLE IN NATO'S DETERRENCE AND DEFENCE POSTURE.

IMPLEMENTATION

. 16. THERE IS TO BE A VIGOROUS AND SUSTAINED FOLLOW-THROUGH ON THE DETAILS OF THESE RECOMMENDATIONS. TO THIS END HEADS OF STATE AND GOVERNMENT HAVE PLEDGED THEIR FULL SUPPORT FOR THE INTENSIVE CIVIL AND MILITARY PLANNING AND DEVELOPMENT EFFORTS NEEDED AT NATIONAL AND NATO LEVEL. ARRANGEMENTS WILL BE MADE FOR ENSURING AN EFFECTIVE FOLLOW-THROUGH FOR THE MEASURES APPROVED UNDER THE LONG-TERM DEFENCE PROGRAMME, INCLUDING A STUDY ON STRENGTHENING OF INTERNATIONAL MACHINERY. THERE WILL BE FURTHER ACTION ON RELATED LOW COST/NO COST RECOMMENDATIONS AND PROVISION FOR PERIODIC MONITORING AND REVIEW OF PROGRESS. END TEXT. GLITMAN

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